NOMINATION OF CLARENCE E. HODGES

HEARING

BEFORE THE

COMMITTEE ON FINANCE
UNITED STATES SENATE

NINETY-SEVENTH CONGRESS

FIRST SESSION

ON

NOMINATION OF

CLARENCE E. HODGES, TO BE CHIEF, CHILDREN'S BUREAU, DEPARTMENT OF HEALTH AND HUMAN SERVICES

DECEMBER 10, 1981

Printed for the use of the Committee on Finance

U.S. GOVERNMENT PRINTING OFFICE

89-631 O WASHINGTON: 1982 HG 97-67

S361-21

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ON NOMINATION OF CLARENCE E. HODGES TO BE CHIEF OF THE CHILDREN'S BUREAU, DEPARTMENT OF HEALTH AND HUMAN SERVICES

THURSDAY, DECEMBER 10, 1981

U.S. SENATE,
COMMITTEE ON FINANCE,
Washington, D.C.

The committee met, pursuant to call, at 9:55 a.m., in room 2221, Dirksen Senate Office Building, Hon. Robert J. Dole (chairman) presiding.

Present: Senators Dole and Baucus.

[The committee press release, the resume of Clarence Eugene Hodges and his opening statement follow:]

Press Release No. 81-188

PRESS RELEASE

FOR IMMEDIATE RELEASE
December 8, 1981

COMMITTEE ON FINANCE
UNITED STATES SENATE
2227 Dirksen Senate Office Bldg.

SENATE FINANCE COMMITTEE SCHEDULES HEARING
ON NOMINATION OF CLARENCE E. HODGES
TO BE CHIEF OF THE CHILDREN'S BUREAU, DEPARTMENT OF HHS

The Honorable Robert J. Dole, Chairman of the Committee on Finance, announced today that the Committee has scheduled a hearing on the nomination of Clarence E. Hodges to be Chief of the Children's Bureau, Department of Health and Human Services.

The hearing is scheduled for Thursday, December 10 at 9:45 a.m. in Room 2221, Dirksen Senate Office.

Immediately following the hearing, the Committee will meet in executive session to consider the nomination of Mr. Hodges.

Written testimony--The Committee will be pleased to receive written testimony from those persons or organizations who wish to submit statements on the nominations for the record. Statements submitted for inclusion in the record should be typewritten, not more than 25 double-spaced pages in length and mailed with five (5) copies to be received by December 12, 1981, to Robert E. Lighthizer, Committee on Finance, Room 2227, Dirksen Senate Office Building, Washington, D.C. 20510.

P.R. #81-188

R E S U M E

NAME: Clarence Eugene Hodges

DATE OF BIRTH: October 1, 1939 SOCIAL SECURITY #: 239-52-9923

HOME PHONE: 301-871-5342 OFFICE PHONE: 202-377-1627

FAMILY STATUS: Married (23 years); four children

HOME ADDRESS: 14212 Burning Bush Lane
Silver Spring, Maryland 20906

****

EDUCATION: Social Work/Sociology - Southern Illinois University
Modern Business Administration - Certificate - Hamilton Institute
Public Administration - B.A. Degree - U. Iowa
Urban Studies - Master of Arts Degree - Occidental College
National Urban Fellowship (Yale University, U.S. Conference of Mayors, and National League of Cities)

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PRESENT EMPLOYMENT: Appointed by President Ronald W. Reagan and confirmed by the U.S. Senate as the Assistant Director of the Community Services Administration and Director of the Office of Community Action. Responsible for the administration of all social service and human service grants and contracts for national, regional, and local programs; including the supervision of a national headquarters staff and the ten regional offices of the federal regions serving the fifty states and U.S. territories. Subsequent duties as assigned by the White House include a special assignment with the U.S. Department of Commerce; developing and further refining the Business Development Center concept, cost-sharing options, and management systems for the agency and contractors/grantees served by the agency.

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PAST EMPLOYMENT:

1977 - 1981 - Assistant to U.S. Senator Richard G, Lugar and U.S, Senator Dan Quayle in the State of Indiana. I represented both Senators from the times of their elections and was responsible for solving problems for the citi:s, counties, State executive offices, non-profit institutions and agencies, industry and business, and other interest groups relating to federal regulatory and service agencies/departments. This also included public speaking, public relations, conducting public hearings, conducting negotiating sessions, and providing technical assistance for securing federal funds and services

1973 - 1977 Director of Human Resources, City of Indianapolis (Mayor Richard Lugar), also served concurrently as Assistant to the Mayor with human relations responsibilities in the total city government and as spokesman for the Mayor in civic areas.
As Director of Human Resources, I was responsible for 1) Community Services Programs/Model Cities/Community Development, 2)Human Rights Commission, 3) Youth Commission/Office of Youth Development, 4] Office of Women's Programs, 5) Manpower Commission/Employment and Training, and 6) Office of Affirmative Action. I served as Chairman of the City's Energy Action Commission. I also served for much of 1976 as Assistant Executive Director of the Indianapolis Housing Authority and Acting Executive Director; providing a great variety of housing and social services.

1967 - 1973 Executive Director, St. Louis Concentrated Employment Program (City of St. Louis, HDC, and U.S. Dept. of Labor) This was the major employment and training program of the sixties and early seventies which provided a great variety of social and employment services for individuals at every level of employability and also for families. (Served as management analyst from 1967-1968.)

1966 - 1967 Director of Social Services, Kinloch School District, City of Kinloch, MO.(St. Louis County)

1962 - 1966 Supervisor, Special Family Services Caseworkers, City of St. Louis, Missouri State Division of Welfare. (Served as caseworker '62 - '64)

1960 - 1962 Educational Sales, Central States Home Health & Education Services

1956 - 1960 Officer Personnel Specialist, U.S. Air Force, Honorably Discharged

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CIVIC SERVICE: I have served simultaneously in approximately twenty-five organizations as officers, on boards, and as volunteer assistants,

Chairman of the Board - Indianapolis Community Action Against Poverty

Chairman of the Board - Capitol City Elementary Parochial School

Corporate Member - Northern Adventist Health Systems (Operates seven hospitals in states of IL, MI, MA, ME, and WI; ten nursing homes; four rehabilitation facilities, and eight clinics.[

Board of Directors - Riverside Hospital, Nashville, TN

Presidential Advisory Committee - Oakwood College, Huntsville, AL

Board of Directors, Big Brothers of Indianapolis

Board of Directors, Project Parents of Indianapolis

Urban Affairs Council, Crossroads of America Boy Scouts

Executive Committee, ILLIANA Federation of Youth Organizations

Assistant Director, Central States Youth Camps

Member, Indianapolis Economic Forum

Member, Indianapolis Urban Growth and Revitalization Task Force

CIVIL RIGHTS: President and Chairman, St. Louis CORE, 1967 & 1968

Vice President, St. Louis County NAACP, 1966 & 1967
Life Member, NAACP
Board of Directors, Indianapolis NAACP, 1978 - 1981
Chairman, Committee on Conflict, Indianapolis Urban League '78-'79
Chairman, Indianapolis Political Conference - 1978

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AWARDS & HONORS: (Less than half)

Whos Who Among Black Americans 1976 - 1978 - 1980

International Man of Achievement - 1976

St. Louis Father of the Year - 1971

CORE Leadership Award - 1973

Key to City of St. Louis for Service - 1973

Key to City of Indianapolis for Service - 1974 and 1980

This is Your Life Testimonial - St. Louis - 1973

CLARENCE E. HODGES "DAY" - Proclamation, Mayor Hudnut, Indpls., 1976.

Indiana Distinguished Citizen Award - 1976

OIC Community Service Award - 1975

OIC Leadership Award - 1976

Man of the Year - National Association of Bus. & Prof. Negro Women -'76

Indianapolis 5th Ward Republican Community Service Award - 1981

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OTHER 1980 U.S. Congressional Candidate, Republican, 11th Congressional District of Indiana - Attended National Republican Congressional Candidates School, was full-time candidate with a total campaign including all media ad.

Chairman, Professionals Diversified, Inc., Personnel & Management Consulting

Columnist, St. Louis Argus
Indianapolis Recorder

STATEMENT OF CLARENCE E. HODGES, PRESIDENTIAL NOMINEE, CHIEF, CHILDREN'S BUREAU, DEPARTMENT OF HEALTH AND HUMAN SERVICES

Mr. Chairman and honorable members of this distinguished committee, I am honored to be here today. To have been selected by the President of the United States for this important position is a great honor and I shall endeavor to live up to all the trust and expectations of those who are a part of this process.

I am deeply concerned about the problems of our society that affect children, youth, and families. If the problems of child abuse, drug abuse, pre-marital sex, idle youth, unemployment, ignorance, and hopelessness are not checked today, the penalty for delayed attention will be enormous tomorrow. What we invest in our children today will be the foundation of our society tomorrow. Since it would be unwise for any builder to put all his resources into a foundation, with our limited resources, we must find ways to do more for less. I pledge today to never limit my resources of time and talents in seeking to achieve the objective of not just more for less but much more for less. Improved management systems, elimination of waste, utilization of volunteer groups, civic, social, and corporate America can make a significant difference.

I promise my full cooperation with this body as I serve the President of the United States and the citizens of this the greatest country on the face of the earth. Thank you.

Also present: Senator Lugar.

The CHAIRMAN. We are meeting this morning to consider the nomination of Clarence E. Hodges. I understand Senator Lugar would like to introduce Mr. Hodges to the committee. Also we want the record to show that Mr. Hodges is accompanied by his brother, Leonard Hodges.

We are pleased to have you here, Leonard.

Senator Lugar.

Senator LUGAR. It is indeed a very great pleasure this morning to introduce to this committee Clarence Hodges, who has been a longtime friend and associate of mine. Clarence came to Indianapolis in the 1970's as a part of my administration as mayor of Indianapolis. He was absolutely indispensible in working through vital community efforts. He had very strong rapport not only with the black community, but more importantly as a unifying factor for all citizens of our city during a very crucial period of time.

Because of that work, I asked him to be the deputy director of my Indiana office when I was elected to the U.S. Senate, and he served in that capacity from the beginning of my term in 1977 until this year, when he was appointed to the Community Services Administration.

He is now seeking a position, and comes before this committee for confirmation, for the Chief of the Children's Bureau in the Department of Health and Human Services, and also for additional duties in that capacity.

I commend him to the committee with wholehearted enthusiam. He has throughout the State of Indiana not only established rapport with people with compassionate causes, but indeed, as deputy director to Michael Carroll in our Indiana office, established these ties throughout the State with people of goodwill in all respects.

I know that he will do an outstanding job in this new nomination.

The CHAIRMAN. I want to thank you, Senator Lugar.

I want to say, Clarence, that you have attracted quite a crowd. In fact, there are people waiting in the hall. Had I known that this position would attract so much attention, I would have had the televisions here.

In any event, we are pleased to have you here, and we are pleased to have the introduction by Senator Lugar. You have been nominated by the President to become Commissioner, Administration for Children, Youth, and Families, Department of Health and Human Services, and the Chief of the Children's Bureau.

As Senator Lugar has indicated, Mr. Hodges comes to us having been confirmed by the U.S. Senate last summer as the Assistant Director of the Community Services Administration, and Director of the Office of Community Action. He served in that position from June to October of this year. As has been indicated, prior to that he was the administrative assistant to Senator Lugar.

Mr. Hodges has extensive experience with programs dealing with children, youth, and families, having served as Director of Human Resources for the city of Indianapolis from 1973 to 1977. In this important position, he was responsible for programs like Model Cities, Youth Commission, Manpower Commission, and the Office of Youth Development Programs.

Mr. Hodges' most recent appointment has been as a consultant to the Department of Commerce.

I would ask, Mr. Hodges, have you discussed possible conflicts of interest with the committee's chief counsel, Mr. Lighthizer?

Mr. HODGES. Yes, sir, I have had such discussions, and he has assured me, along with counsel for HHS, that there are no conflicts of interest.

The CHAIRMAN. Is there any reason that you know of that you cannot responsibly serve in the office to which you have been nominated?

Mr. HODGES. There are no reasons whatsoever that would keep me from serving in this office.

The CHAIRMAN. There have been concerns voiced in the past that programs dealing with children and families frequently overlap one another, yet still miss providing services for some truly needy individuals. Do you have any methods in mind of how we approach this problem: Prevent the overlapping and still provide the services?

Mr. HODGES. Mr. Chairman, I am convinced that there is some unnecessary overlap and duplication. There is some waste that improved management systems, that improved and expanded involvement of the private sector, the utilization of all the resources of volunteer organizations and associations, the various groups in this country that have a great interest in the children, youth, and families of this country, I am confident that we can pull all these resources together, and do more for less.

The CHAIRMAN. Also the administration's plans, especially those relating to the block grants, seem to restore the States to a full partnership in the planning and administration of programs. The Federal role, in many cases, will become one of support and consultation in response to State and local needs.

Have you given any thought on how the Federal Government can be of most assistance to States and local areas as we get into the block grant program?

Mr. HODGES. I think, first of all, we would have to deliberate and confer with the leadership of all the States involved to make sure that we are providing services that they desire. That we are making available to the various States, the Governors, their execu-

tives with these responsibilities, the benefit of the knowledge that we have collected on a national basis as a result of studies, and the kind of technical assistance that can be given, and the kinds of opportunities to develop demonstrations and to develop new approaches to some of these problems. Making these resources available to all the States, I am confident, will help the States to do a better job than has been done to date.

The CHAIRMAN. I thank you for those responses, Mr. Hodges.

I would like to make a part of the record your résumé, and also the letter from the Office of Government Ethics indicating there is no conflict.

[Documents follow:]

United States of America
Office of Government Ethics

Office of Personnel Management
Washington, D.C. 20415

DEC 9 1981

Honorable Robert Dole
Chairman, Committee on Finance
United States Senate
Washington, D. C. 20510

Dear Mr. Chairman:

In accordance with the Ethics in Government Act of 1978, I enclose a copy of the financial disclosure report filed by Clarence E. Hodges, who has been nominated by President Reagan for the position of Commissioner, Administration for Children, Youth, and Families, Department of Health and Human Services (HHS).

We have reviewed the report and have also obtained advice from HHS concerning any possible conflict in light of the Department's functions and the nominee's proposed duties. Based thereon, we believe that Mr. Hodges is in compliance with applicable laws and regulations governing conflicts of interest.

Sincerely,

J. Jackson Walter
Director

Enclosure

The CHAIRMAN. Senator Baucus, do you have any questions?

Senator BAUCUS. No, Mr. Chairman, I have no questions.

The CHAIRMAN. Is there anything else that you would like to say, Mr. Hodges, for the record?

Mr. HODGES. I would again like to thank this distinguished committee, along with one of the persons in this Nation that I admire and respect, and have learned to appreciate his leadership and his confidence in me for a number of years, the distinguished Senator Lugar of Indiana. I am extremely pleased that he found it possible to be here today.

I pledge to this committee, to the President of the United States, and to the children, youth, and families of this great country of ours, my untiring efforts to bring the kind of strength to the family fabric, to solve the kinds of problems that are plaguing our young people today, who are developing into the foundation of our society for tomorrow, I pledge my very best.

I pledge my cooperation with this body, and with all others who are interested in the objectives of this agency.

The CHAIRMAN. Thank you, Mr. Hodges, and we will complete the record with any other material that should be placed in the official record.

It is my hope that we can report your nomination to the Senate floor today, and I am sure that Senator Lugar will help us move it through before the Senate adjourns for the year.

We thank you for coming. Leonard, we thank you. Senator Lugar, we thank you.

Mr. HODGES. Thank you very much, Mr. Chairman.

[The committee recessed this hearing to conduct a full committee review at this point.]

The CHAIRMAN. While Senator Moynihan is here. Would you object if we would report out the nomination of Clarence Hodges to be Director of the Children's Bureau. We have had the hearing this morning, and there is no opposition. We will poll it out, but I would want to make the motion while you are here.

Senator MOYNIHAN. I thought that that been abolished, the Children's Bureau.

Why should we have a head of a bureau that has no program?

The CHAIRMAN. We still have the Chief of the Children's Bureau, he has not been abolished.

Senator MOYNIHAN. I see. It is a big reward to the faithful.

The CHAIRMAN. It is a rather lengthy title. He is the Commissioner, Administration for Children, Youth, and Families, Department of Health and Human Services, and Chief of the Children's Bureau. It was rather impressive, and he had a big crowd when he was here earlier. [General laughter.]

A lot of them stayed over for this hearing.

Senator MOYNIHAN. I move that the nomination be reported out with the expressed hope of the committee that the Bureau not be abolished.

The CHAIRMAN. He told me that he would be the first to know if that happened. I will keep in close touch with Clarence, and if I hear from him, I will contact you.

This hearing has ended.

[Whereupon, at 12:20 p.m., the committee adjourned, subject to call of the Chair.]

[By direction of the chairman the following communications were made a part of the hearing record:]

STATEMENT OF SENATOR DAN QUAYLE

ON BEHALF OF

CLARENCE E. HODGES

FOR CONSIDERATION IN HIS CONFIRMATION

AS

CHIEF OF THE CHILDREN'S BUREAU AND AS A COMMISSIONER FOR THE ADMINISTRATION ON CHILDREN, YOUTH AND FAMILY

Mr. Chairman and distinguished members of the Committee, I appreciate the opportunity to speak on behalf of Clarence E. Hodges, a fellow Hoosier who I am pleased to introduce to this Committee for its consideration.

Clarence's experience in the field of human services is both extensive and impressive. He, as you know, was appointed by President Reagan to be the Assistant Director of the Community Services Administration. I know that Clarence carried out his responsibilities in this capacity, both effectively and admirably. He was undoubtedly very valuable to the CSA in terms of his ability to offer the benefits of his long experience in state community service programs. I know that the phase-out of the CSA was accomplished easily and efficiently with Clarence's assistance.

Prior to his position within the Department of Health and Human Services, Clarence served as the Assistant State Director for my colleague from the State of Indiana, Richard Lugar. Upon my election to the Senate in 1980, Mr. Lugar and I combined our offices in the state, therefore, Clarence worked closely with me and with my staff. His knowledge in the areas of social

services and community action programs was essential to me in getting my state operations underway. Clarence was extremely cooperative and played a key role in facilitating my transition from the House to the Senate.

Clarence's activities in the State have earned him the respect of government officials, civic leaders and all of the individuals and organizations that Clarence has assisted throughout the years. His experience is extremely far-reaching and his qualifications are excellent. I highly recommend your favorable consideration of Clarence E. Hodges for this position within the Department of Health and Human Service.

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